

Licensing Act 2003 Committee Meeting	
Meeting Date	9th September 2021
Report Title	Draft Statement of Principles for Gambling Act 2005
Cabinet Member	Cllr Richard Palmer, Cabinet Member for Community
SMT Lead	Charlotte Hudson, Head of Housing, Economy and Community Services
Head of Service	Charlotte Hudson, Head of Housing, Economy and Community Services
Lead Officer	Christina Hills, Licensing Officer
Key Decision	No
Classification	Open
Recommendations	<ol style="list-style-type: none"> 1. Members to note that there were no responses to the public consultation on the draft Statement of Principles under the Gambling Act 2005. 2. Members to endorse the draft Statement of Principles under the Gambling Act 2005 so that it can be referred to Council on 10th November 2021 with a recommendation for adoption

1 Purpose of Report and Executive Summary

- 1.1 The Gambling Act 2005 requires the Council as licensing authority to prepare and publish a Statement of Principles under the Gambling Act 2005. Such a statement must be published before the authority carries out any function in respect of individual applications made under the terms of the 2005 Act. The Statement of Principles is required to comply with extensive national guidance, and any departures from it must be supported by evidence justifying a different policy approach.
- 1.2 Section 349 of the Gambling Act 2005 requires a licensing authority to review and publish a further Statement of Principles every three years. The existing Statement of Principles was published in January 2019 and is due for renewal by no later than 31st January 2022.
- 1.3 A review of the existing Statement of Principles has been undertaken and a draft was presented to the Licensing Act 2003 Committee on 1st July 2021 and is now brought back to this Committee to consider, prior to referral to Council on 10th November 2021 with a request for formal adoption.

2 Background

- 2.1 Swale Borough Council (the Council) is the Licensing Authority under the provisions of the Gambling Act 2005 (the Act). The Council is required to produce a 'Statement of Licensing Principles for Gambling' to demonstrate how applications received under the Act will be dealt with.
- 2.2 Section 153 of the Act requires that when exercising functions under the Act the Licensing Authority shall aim to permit the use of premises for gambling in so far as the authority thinks it is in accordance with:
- a) any relevant code of practice;
 - b) any relevant guidance issued by the Gambling Commission;
 - c) is consistent with the licensing objectives (subject to a and b above), and;
 - d) the statement published by the authority under s.349 (Statement of Principles for Gambling).
- 2.3 The gambling objectives are:
- a) preventing gambling from being a source of crime and disorder, being associated with crime and disorder or being used to support crime
 - b) ensuring that gambling is conducted in a fair and open way and
 - c) protecting children and other vulnerable persons from being harmed or exploited by gambling.
- 2.4 The Gambling Commission 5th edition Guidance (as amended) recommended a number of changes for local authorities that fall under three broad themes:
- a) increased focus on risk and regulation
 - b) greater attention to local risk; and
 - c) encouraging partnership and collaboration between stakeholders to mitigate risk
- 2.5 The Gambling Commission's Licence Conditions and Codes of Practice (LCCP) formalise the need for operators to consider local risks.
- 2.6 Premises licence holders are required to assess the local risks to the licensing objectives posed by the provision of gambling facilities at each of their premises, and have policies, procedures and control measures to mitigate those risks. In undertaking their risk assessments, they must take into account relevant matters identified in the Statement of Principles and any published Local Area Profile.

3 Proposals

- 3.1 A draft Statement of Licensing Principles has been prepared using a model template as recommended by the Gambling Commission. This is shown as **Appendix I**.

4 Alternative Options

- 4.1 It is a statutory requirement for the Council to have a current Statement of Licensing Principles in place covering the principles for its functions under the Act. The Authority is required to have an up to date policy and therefore should incorporate the 5th edition (as amended) of the Gambling Commission Guidance.

5 Consultation Undertaken

- 5.1 A six week consultation ran between 5th July 2021 until 13th August 2021. Methods of consultation and consultees were agreed by Members at the 1st July 2021 meeting of the Licensing Act 2003 Committee and were widespread as recommended by the Gambling Commission.
- 5.2 Despite the widespread consultation no responses were received. This may be because by using a template as recommended by the Gambling Commission, gambling operators were satisfied with the content of the draft Statement of Licensing Principles and had nothing they wished to comment on or propose changes.

6 Implications

Issue	Implications
Corporate Plan	Making Swale a better place A Council to be proud of
Financial, Resource and Property	Under the Act, the council has the power to recover its costs and set fees and charges at such a level that the process is cost neutral to the Council. There is however a statutory maximum fee that can be set for every licence type under the Act. The financial implications associated with the revision of the Statement of Principles will be financed from the Licensing budget. If at any time in the future the policy was subject to legal challenge, there could be costs associated with this process
Legal, Statutory and Procurement	Section 349(1) of the Act requires each licensing authority to prepare and publish a Statement of Principles to cover each period of three years. In preparing a Statement of Principles the regulations require licensing authorities to publish a notice of intention to publish a statement. The notice must: <ul style="list-style-type: none">• specify the date on which the statement is to be published• specify the date on which the statement will come into effect

	<ul style="list-style-type: none"> • specify the internet address where the statement will be published and the address of the premises at which it may be inspected • be published on the authority’s website and in/on one or more of the following places for at least four weeks before it comes into effect: <ul style="list-style-type: none"> • a local newspaper circulating in the area covered by the statement • a public notice board in or near the principal office of the authority
Crime and Disorder	<p>Fulfilling powers and duties under the Gambling Act 2005 is of direct relevance to the Councils duties under Section 17 of the Crime and Disorder Act 1998 in that the objectives of the Act are:</p> <ul style="list-style-type: none"> • Preventing gambling from being a source of crime and disorder, being associated with crime and disorder or being used to support crime • Ensuring that gambling is conducted in a fair and open way • Protecting children and other vulnerable persons from being harmed or exploited by gambling
Environment and Climate/Ecological Emergency	No implications
Health and Wellbeing	Gambling addiction can cause serious financial problems and impact on the mental health and wellbeing of the person addicted as well as their families. The Statement of Principles must reflect that it has taken into account the licensing objective of “Protecting children and other vulnerable persons from being harmed or exploited by gambling”.
Safeguarding of Children, Young People and Vulnerable Adults	Gambling addiction can cause serious financial problems and impact on the mental health and wellbeing of the person addicted as well as their families. The Statement of Principles must reflect that it has taken into account the licensing objective of “Protecting children and other vulnerable persons from being harmed or exploited by gambling”.
Risk Management and Health and Safety	It is important that Swale BC has a robust and accountable regulatory regime in relation to gambling in order to ensure fair trading, prevent crime and to protect consumers
Equality and Diversity	The Council has a legal obligation under section 149 of the Equality Act 2010 to have due regard to eliminate unlawful discrimination and to promote equality of opportunity and good

	relations between persons of different groups.
Privacy and Data Protection	Normal data protection and privacy rules will apply.

7 Appendices

7.1 The following documents are to be published with this report and form part of the report:

- Appendix I: Draft Statement of Principles under the Gambling Act 2005

8 Background Papers

The Gambling Act 2005